



DEPARTMENT OF HOMELAND SECURITY

Coast Guard

33 CFR Part 165

[Docket Number USCG-2022-0093]

RIN 1625-AA00

Safety Zone; Atlantic Intracoastal Waterway, Swansboro, NC

AGENCY: Coast Guard, DHS.

ACTION: Temporary final rule.

SUMMARY: The Coast Guard is establishing a temporary safety zone on the navigable waters of the Atlantic Intracoastal Waterway (AICW) and Queen Creek near Swansboro, Onslow County, NC. The safety zone is necessary to enhance the safety of mariners and participants during a mass-rescue training exercise. Entry of vessels or persons into this safety zone is prohibited unless specifically authorized by the Captain of the Port (COTP) North Carolina or a designated representative.

DATES: This rule is effective from 8 a.m. April 19, 2022, through 4 p.m. April 21, 2022.

ADDRESSES: To view documents mentioned in this preamble as being available in the docket, go to <https://www.regulations.gov>, type USCG-2022-0093 in the search box and click "Search." Next, in the Document Type column, select "Supporting & Related Material."

FOR FURTHER INFORMATION CONTACT: If you have questions on this rule, call or email Petty Officer Ken Farah, Waterways Management Division, U.S. Coast Guard; telephone 910-772-2221, email ncmarineevents@uscg.mil.

SUPPLEMENTARY INFORMATION:

I. Table of Abbreviations

CFR	Code of Federal Regulations
DHS	Department of Homeland Security
FR	Federal Register
NPRM	Notice of proposed rulemaking
§	Section
U.S.C.	United States Code

II. Background Information and Regulatory History

The Coast Guard is issuing this temporary rule without prior notice and opportunity to comment pursuant to authority under section 4(a) of the Administrative Procedure Act (APA) (5 U.S.C. 553(b)). This provision authorizes an agency to issue a rule without prior notice and opportunity to comment when the agency for good cause finds that those procedures are “impracticable, unnecessary, or contrary to the public interest.” Under 5 U.S.C. 553(b)(B), the Coast Guard finds that good cause exists for not publishing a notice of proposed rulemaking (NPRM) with respect to this rule. It would be impracticable and contrary to the public interest to publish an NPRM because we must establish this safety zone by April 19, 2022, to protect persons, vessels, and participants against the hazards associated with operations during the full-scale training exercise. This exercise involves both surface vessels and aircraft and will simulate search and rescue operations for persons in the water and other areas on land at different points within the designated area. Due to the dynamic nature of this exercise, non-participants should stay clear of the area.

We are issuing this rule, and under 5 U.S.C. 553(d)(3), the Coast Guard finds that good cause exists for making it effective less than 30 days after publication in the **Federal Register**. Delaying the effective date of this rule would be impracticable and contrary to public interest because immediate action is needed to protect persons, vessels, and participants against the hazards associated with operations during the mass-rescue training exercise.

III. Legal Authority and Need for Rule

The Coast Guard is issuing this rule under authority in 46 U.S.C. 70034. The Captain of the Port North Carolina (COTP) has determined potential hazards associated with operations during a planned mass rescue training exercise starting April 19, 2022, is a safety concern for anyone transiting the designated training area of the AICW and Queen Creek in the vicinity of Hammocks Beach State Park in Onslow County, NC, because the training will involve persons in the water. This rule is necessary to protect persons, vessels, and participants from the hazards associated with the full scale mass rescue operations training exercise.

IV. Discussion of the Rule

This rule establishes a safety zone April 19–21, 2022, to be enforced from 8 a.m. through 4 p.m. daily. The safety zone will include all navigable waters of Queen Creek, Parrot Swamp, the Atlantic Intracoastal Waterway (AICW), Bogue Sound, and White Oak River within a line between the following latitudes and longitudes: starting at Queen Creek Road Bridge at N 34° 41' 03", W 077° 10' 17"; then Southeast along the shoreline to N 34° 40' 38", W 077° 09' 47"; then Southwest to N 34° 40' 20", W 077° 10' 10"; then Southeast to N 34° 40' 06", W 077° 09' 51"; then Northeast to N 34° 40' 21", W 077° 09' 37"; then Southeast to the AICW at N 34° 39' 51", W 077° 09' 07"; then Southwest along the shoreline to N 34° 39' 12", W 077° 09' 52"; then Southwest to N 34° 38' 41", W 077° 09' 32"; then Northeast to Bogue Sound Daybeacon 45B at N 34° 40' 32", W 077° 06' 26"; then Northwest to the White Oak River Bridge at N 34° 41' 15", W 077° 07' 02"; then Southwest to Hammocks Beach State Park at N 34° 40' 11", W 077° 08' 36"; then Northwest to Queen Creek Road Bridge at N 34° 41' 15", W 077° 10' 03"; then Southwest to the point of origin. Due to the location of the exercise, the safety zone will close a portion of the AICW, Queen Creek, and other waters in the vicinity to vessel traffic. This area is typically used by recreational boaters. No vessel or person will be permitted to enter the safety zone without obtaining permission from the

COTP or a designated representative while the zone is being enforced. To request permission to transit the area, mariners can contact Coast Guard Sector North Carolina Command Center at telephone number (910) 343-3882 or on-scene representatives on VHF-FM marine band radio channel 16 (156.8 MHz).

V. Regulatory Analyses

We developed this rule after considering numerous statutes and Executive orders related to rulemaking. Below we summarize our analyses based on a number of these statutes and Executive orders, and we discuss First Amendment rights of protestors.

A. Regulatory Planning and Review

Executive Orders 12866 and 13563 direct agencies to assess the costs and benefits of available regulatory alternatives and, if regulation is necessary, to select regulatory approaches that maximize net benefits. This rule has not been designated a “significant regulatory action,” under Executive Order 12866. Accordingly, this rule has not been reviewed by the Office of Management and Budget (OMB).

This regulatory action determination is based on the size, location, and duration of the safety zone, which will impact a designated area of the AICW and Queen Creek in Onslow County, NC. Vessel traffic will not be able to safely transit around this safety zone. However, the eight hour enforcement periods should not overly burden any vessel or entity because it is not an area normally used for commercial vessel traffic and recreational vessel traffic is lower at this time of the year. The Coast Guard will issue a Broadcast Notice to Mariners about the safety zone and this rule to notify vessels in the region of the establishment of this regulation. The rule also allows vessels to request permission from the COTP or a designated representative to enter the zone if necessary.

B. Impact on Small Entities

The Regulatory Flexibility Act of 1980, 5 U.S.C. 601–612, as amended, requires Federal agencies to consider the potential impact of regulations on small entities during

rulemaking. The term “small entities” comprises small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000. The Coast Guard certifies under 5 U.S.C. 605(b) that this rule will not have a significant economic impact on a substantial number of small entities.

While some owners or operators of vessels intending to transit the safety zone may be small entities, for the reasons stated in section V.A above, this rule will not have a significant economic impact on any vessel owner or operator.

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Public Law 104-121), we want to assist small entities in understanding this rule. If the rule would affect your small business, organization, or governmental jurisdiction and you have questions concerning its provisions or options for compliance, please call or email the person listed in the FOR FURTHER INFORMATION CONTACT section.

Small businesses may send comments on the actions of Federal employees who enforce, or otherwise determine compliance with, Federal regulations to the Small Business and Agriculture Regulatory Enforcement Ombudsman and the Regional Small Business Regulatory Fairness Boards. The Ombudsman evaluates these actions annually and rates each agency’s responsiveness to small business. If you wish to comment on actions by employees of the Coast Guard, call 1-888-REG-FAIR (1-888-734-3247). The Coast Guard will not retaliate against small entities that question or complain about this rule or any policy or action of the Coast Guard.

C. Collection of Information

This rule will not call for a new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

D. Federalism and Indian Tribal Governments

A rule has implications for federalism under Executive Order 13132, Federalism,

if it has a substantial direct effect on the States, on the relationship between the National Government and the States, or on the distribution of power and responsibilities among the various levels of government. We have analyzed this rule under that Order and have determined that it is consistent with the fundamental federalism principles and preemption requirements described in Executive Order 13132.

Also, this rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes.

E. Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538) requires Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 (adjusted for inflation) or more in any one year. Though this rule will not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

F. Environment

We have analyzed this rule under Department of Homeland Security Directive 023-01, Rev. 1, associated implementing instructions, and Environmental Planning COMDTINST 5090.1 (series), which guide the Coast Guard in complying with the National Environmental Policy Act of 1969(42 U.S.C. 4321–4370f), and have determined that this action is one of a category of actions that do not individually or cumulatively have a significant effect on the human environment. This rule involves a Safety Zone lasting eight hours on two consecutive days that prohibits entry into portions of Queen Creek, Parrot Swamp, the Atlantic Intracoastal Waterway (AICW), Bogue Sound, and

White Oak River in the vicinity of Hammocks Beach Park in Onslow County, NC. It is categorically excluded from further review under paragraph L60(a) of Appendix A, Table 1 of DHS Instruction Manual 023–01–001–01, Rev. 1. A Record of Environmental Consideration supporting this determination is available in the docket. For instructions on locating the docket, see the ADDRESSES section of this preamble.

G. Protest Activities

The Coast Guard respects the First Amendment rights of protesters. Protesters are asked to call or email the person listed in the FOR FURTHER INFORMATION CONTACT section to coordinate protest activities so that your message can be received without jeopardizing the safety or security of people, places or vessels.

List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

1. The authority citation for part 165 continues to read as follows:

Authority: 46 U.S.C. 70034, 70051; 33 CFR 1.05-1, 6.04-1, 6.04-6, and 160.5; Department of Homeland Security Delegation No. 00170.1, Revision No. 01.2.

2. Add § 165.T05-0093 to read as follows:

§ 165.T05-0093 Safety Zone; Atlantic Intracoastal Waterway, Swansboro, NC

(a) *Definitions.* For the purposes of this section-

Captain of the Port means the Commander, Coast Guard Sector North Carolina.

Representative means any Coast Guard commissioned, warrant or petty officer who has been authorized to act on the behalf of the Captain of the Port.

Participant means an individual or vessel involved with the training exercise.

(b) *Location.* The following area is a safety zone: all navigable waters of Queen Creek, Parrot Swamp, the Atlantic Intracoastal Waterway (AICW), Bogue Sound, and White Oak River within a line between the following latitudes and longitudes: starting at Queen Creek Road Bridge at N 34° 41' 03", W 077° 10' 17"; then Southeast along the shoreline to N 34° 40' 38", W 077° 09' 47"; then Southwest to N 34° 40' 20", W 077° 10' 10"; then Southeast to N 34° 40' 06", W 077° 09' 51"; then Northeast to N 34° 40' 21", W 077° 09' 37"; then Southeast to the AICW at N 34° 39' 51", W 077° 09' 07"; then Southwest along the shoreline to N 34° 39' 12", W 077° 09' 52"; then Southwest to N 34° 38' 41", W 077° 09' 32"; then Northeast to Bogue Sound Daybeacon 45B at N 34° 40' 32", W 077° 06' 26"; then Northwest to the White Oak River Bridge at N 34° 41' 15", W 077° 07' 02"; then Southwest to Hammocks Beach State Park at N 34° 40' 11", W 077° 08' 36"; then Northwest to Queen Creek Road Bridge at N 34° 41' 15", W 077° 10' 03"; then Southwest to the point of origin.

(c) *Regulations.* (1) The general regulations governing safety zones in § 165.23 apply to the area described in paragraph (b) of this section.

(2) With the exception of the participants, entry into or remaining in this safety zone is prohibited unless authorized by the COTP North Carolina or a designated representative.

(3) All vessels within this safety zone when this section becomes effective must depart the zone immediately.

(4) The COTP North Carolina can be reached through the Coast Guard Sector North Carolina Command Duty Officer, Wilmington, North Carolina, at telephone number 910-343-3882.

(5) The Coast Guard can be contacted on VHF-FM marine band radio channel 13 (165.65 MHz) and channel 16 (156.8 MHz).

(d) *Enforcement.* The U.S. Coast Guard may be assisted in the patrol and enforcement of the safety zone by Federal, State, and local agencies.

(e) *Enforcement period.* This section will be enforced 8 a.m. through 4 p.m. each day from April 19, 2022, through April 21, 2022.

Dated: March 23, 2022

Matthew J. Baer,
Captain, U.S. Coast Guard,
Captain of the Port North Carolina.

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